



THE CITY OF  
SPRINGFIELD, MASSACHUSETTS

2020 Action Plan  
DRAFT

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2020 Action Plan  
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## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

In 2020, the City of Springfield will receive \$3,912,806 of CDBG funding, \$1,678,324 of HOME funding, \$336,498 of ESG funding, and \$694,040 of HOPWA funding. The amounts listed in this section do not include any allocations City will receive as a part of the 2020 Coronavirus Aid, Relief, and Economic Security (CARES) Act.

#### Anticipated Resources

| Program | Source of Funds  | Uses of Funds  | Expected Amount Available Year 1 |                    |                          |           | Expected Amount Available Remainder of ConPlan \$ | Narrative Description   |
|---------|------------------|--|----------------------------------|--------------------|--------------------------|-----------|---|---|
|         |                  |  | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$ |   |   |
| CDBG    | public - federal | Acquisition<br>Admin and Planning<br>Economic Development<br>Housing<br>Public Improvements<br>Public Services | 3,912,806                        | 200,000            | 0                        | 4,112,806 | 15,964,248  | The Community Development Block Grant can be used to help low to moderate income individuals or households through a variety of activities including housing development, public services, planning, economic development and public facility improvements. |

| Program | Source of Funds  | Uses of Funds   | Expected Amount Available Year 1 |                    |                          |           | Expected Amount Available Remainder of ConPlan \$ | Narrative Description   |
|---------|------------------|---|----------------------------------|--------------------|--------------------------|-----------|---|---|
|         |                  |   | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$ |   |   |
| HOME    | public - federal | Acquisition<br>Homebuyer assistance<br>Homeowner rehab<br>Multifamily rental new construction<br>Multifamily rental rehab<br>New construction for ownership<br>TBRA | 1,678,324                        | 2,000              | 0                        | 1,680,324 | 6,847,560   | The HOME Investment Partnerships Program can be used for a variety of affordable housing activities, including renovation of housing, new construction of housing and rental assistance.                      |
| HOPWA   | public - federal | Permanent housing in facilities<br>Permanent housing placement<br>Short term or transitional housing facilities<br>STRMU<br>Supportive services<br>TBRA             | 694,040                          | 0                  | 0                        | 694,040   | 2,874,158   | The Housing Opportunities for Persons with AIDS (HOPWA) program was established to provide housing assistance and related supportive services for low-income persons living with HIV/AIDS and their families. |

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| Program | Source of Funds  | Uses of Funds   | Expected Amount Available Year 1 |                    |                          |           | Expected Amount Available Remainder of ConPlan \$ | Narrative Description   |
|---------|------------------|---|----------------------------------|--------------------|--------------------------|-----------|---|---|
|         |                  |   | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$ |   |   |
| ESG     | public - federal | Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing | 336,498                          | 0                  | 0                        | 336,498   | 1,369,912   | ESG funds may be used for five program components: street outreach, emergency shelter, homelessness prevention, rapid re-housing assistance, and HMIS; as well as administrative activities |

Table 1 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

The City of Springfield expects to leverage a total of \$19,515, 000. The leveraged and match funds will come from the following funds and amounts:

- Emergency Solutions Grant March - \$1,615,000
- NDR Grant - \$3,500,000
- City Bonds - \$1,000,000
- State Grants - \$2,500,000

- Chapter 90 Funds Streets/Sidewalks - \$10,000,000
- EPA - \$900,000

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Springfield regularly becomes the owner of vacant lots and residential buildings through foreclosure for nonpayment of taxes. The City frequently uses residential vacant lots for development of new homes and seeks new owners for homeownership or ownership of multi-family buildings. In some instances, the City makes vacant lots available simultaneously with federal funds dedicated to new construction, for the purpose of creating quality affordable homeownership opportunities.

**Discussion**

Springfield will invest multiple resources in projects to maximize the impact of the federal funds in the community. The City's planning for federal HUD funds took into consideration other funding sources available to address community needs. Springfield's Consolidated Plan uses all available resources, in a coordinated and leveraged way, working towards and achieving the best possible outcomes.

## Annual Goals and Objective

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

| Sort Order | Goal Name                             | Start Year | End Year | Category   | Geographic Area  | Needs Addressed             | Funding           | Goal Outcome Indicator   |
|------------|---------------------------------------|------------|----------|--|--|-----------------------------|-------------------|--|
| 1          | Goal 1b: Support Small Businesses     | 2020       | 2024     | Non-Housing Community Development                            | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Foster an Inclusive Economy | CDBG: \$30,000    | Jobs created/retained: 0 Jobs<br>Businesses assisted: 7 Businesses Assisted  |
| 2          | Goal 1c: Job Training- Public Service | 2020       | 2024     | Non-Housing Community Development                            | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Foster an Inclusive Economy |                   | Public service activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted                      |
| 3          | Goal 1e: Creative Economy             | 2020       | 2024     | Non-Homeless Special Needs Non-Housing Community Development | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Foster an Inclusive Economy | CDBG: \$50,000    | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted |
| 4          | Goal 2a: Public Facilities            | 2020       | 2024     | Non-Housing Community Development                            | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Strengthen Neighborhoods    | CDBG: \$1,396,468 | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 8500 Persons Assisted |



| Sort Order | Goal Name                               | Start Year | End Year | Category                          | Geographic Area   | Needs Addressed          | Funding         | Goal Outcome Indicator   |
|------------|---|------------|----------|-----------------------------------|---|--------------------------|-----------------|--|
| 5          | Goal 2b: Public Facilities - Resiliency | 2020       | 2024     | Non-Housing Community Development | Local Target Area<br>NRSA - 2020<br>Consolidated Plan Renewal | Strengthen Neighborhoods |                 | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted |
| 6          | Goal 2d: Public Services - General      | 2020       | 2024     | Non-Housing Community Development | Local Target Area<br>NRSA - 2020<br>Consolidated Plan Renewal | Strengthen Neighborhoods | CDBG: \$726,920 | Public service activities other than Low/Moderate Income Housing Benefit: 10000 Persons Assisted                   |
| 7          | Goal 2e: Clean up of Sites              | 2020       | 2024     | Non-Housing Community Development | Local Target Area<br>NRSA - 2020<br>Consolidated Plan Renewal | Strengthen Neighborhoods | CDBG: \$99,000  | Buildings Demolished: 105 Buildings<br>Other: 25 Other   |
| 8          | Goal 2f: Housing Inspectors             | 2020       | 2024     | Non-Housing Community Development |   | Strengthen Neighborhoods | CDBG: \$40,000  | Housing Code Enforcement/Foreclosed Property Care: 700 Household Housing Unit                                      |
| 9          | Goal 2g: Historic Preservation          | 2020       | 2024     | Non-Housing Community Development | Local Target Area<br>NRSA - 2020<br>Consolidated Plan Renewal | Strengthen Neighborhoods | CDBG: \$100,000 | Other: 1 Other   |
| 10         | Goal 2i: Capacity Building              | 2020       | 2024     | Non-Housing Community Development | Local Target Area<br>NRSA - 2020<br>Consolidated Plan Renewal | Strengthen Neighborhoods | CDBG: \$48,500  | Other: 10 Other  |

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| Sort Order | Goal Name                                     | Start Year | End Year | Category           | Geographic Area  | Needs Addressed                        | Funding                            | Goal Outcome Indicator  |
|------------|---|------------|----------|--------------------|--|--|------------------------------------|---|
| 11         | Goal 3b: Renovate Affordable Housing - Rental | 2020       | 2024     | Affordable Housing | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Provide Healthy and Affordable Housing | HOME: \$357,542                    | Rental units rehabilitated: 10 Household Housing Unit                     |
| 12         | Goal 3c: New Affordable Housing - Owner       | 2020       | 2024     | Affordable Housing | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Provide Healthy and Affordable Housing | HOME: \$501,750                    | Homeowner Housing Added: 2 Household Housing Unit                         |
| 13         | Goal 3d: Down Payment                         | 2020       | 2024     | Affordable Housing | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Provide Healthy and Affordable Housing | CDBG: \$120,000<br>HOME: \$328,000 | Direct Financial Assistance to Homebuyers: 82 Households Assisted         |
| 14         | Goal 3e: Improve Housing Stock                | 2020       | 2024     | Affordable Housing | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Provide Healthy and Affordable Housing | CDBG: \$71,000                     | Homeowner Housing Rehabilitated: 371 Household Housing Unit               |
| 15         | Goal 3f: Homelessness Prevention              | 2020       | 2024     | Homeless           | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal | Provide Healthy and Affordable Housing | ESG: \$114,261                     | Homelessness Prevention: 400 Persons Assisted                             |
| 16         | Goal 3g: Rapid Re-Housing                     | 2020       | 2024     | Homeless           |  | Provide Healthy and Affordable Housing | ESG: \$90,000                      | Tenant-based rental assistance / Rapid Rehousing: 100 Households Assisted |

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| Sort Order | Goal Name                        | Start Year | End Year | Category                                | Geographic Area  | Needs Addressed                        | Funding             | Goal Outcome Indicator   |
|------------|----------------------------------|------------|----------|---|--|--|---------------------|--|
| 17         | Goal 3h: Overnight Shelter       | 2020       | 2024     | Homeless                                | Local Target Area<br>NRSA - 2020<br>Consolidated<br>Plan Renewal | Provide Healthy and Affordable Housing | ESG:<br>\$107,000   | Homeless Person Overnight Shelter:<br>1000 Persons Assisted  |
| 18         | Goal 3j: HOPWA Assistance        | 2020       | 2024     | Non-Homeless<br>Special Needs           |  | Provide Healthy and Affordable Housing | HOPWA:<br>\$672,219 | Housing for People with HIV/AIDS added: 255 Household Housing Unit<br>HIV/AIDS Housing Operations: 0<br>Household Housing Unit |
| 19         | Goal 3k: Rental Assistance       | 2020       | 2024     | Affordable<br>Housing                   | Local Target Area<br>NRSA - 2020<br>Consolidated<br>Plan Renewal | Provide Healthy and Affordable Housing | HOME:<br>\$325,000  | Tenant-based rental assistance /<br>Rapid Rehousing: 45 Households<br>Assisted   |
| 20         | Goal 4a: Fair Housing            | 2020       | 2024     | Affordable<br>Housing                   | Local Target Area<br>NRSA - 2020<br>Consolidated<br>Plan Renewal | Fair Housing and Administration        |                     | Public service activities other than<br>Low/Moderate Income Housing<br>Benefit: 100 Persons Assisted                           |
| 21         | CARES Act - Public Services      | 2020       | 2024     | Non-Housing<br>Community<br>Development | Local Target Area<br>NRSA - 2020<br>Consolidated<br>Plan Renewal | COVID -19<br>CARES Act<br>Response     |                     | Public service activities other than<br>Low/Moderate Income Housing<br>Benefit: 100 Persons Assisted                           |
| 22         | CARES Act - Economic Development | 2020       | 2024     | Non-Housing<br>Community<br>Development | Local Target Area<br>NRSA - 2020<br>Consolidated<br>Plan Renewal | COVID -19<br>CARES Act<br>Response     |                     | Jobs created/retained: 10 Jobs   |

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| Sort Order | Goal Name                           | Start Year | End Year | Category | Geographic Area  | Needs Addressed                    | Funding | Goal Outcome Indicator   |
|------------|-------------------------------------|------------|----------|----------|--|------------------------------------|---------|--|
| 23         | CARES Act - Homelessness Prevention | 2020       | 2024     | Homeless | Local Target Area<br>NRSA - 2020<br>Consolidated<br>Plan Renewal | COVID -19<br>CARES Act<br>Response |         | Homelessness Prevention: 100<br>Persons Assisted                               |
| 24         | CARES Act - Rapid Re-Housing        | 2020       | 2024     | Homeless | Local Target Area<br>NRSA - 2020<br>Consolidated<br>Plan Renewal | COVID -19<br>CARES Act<br>Response |         | Tenant-based rental assistance /<br>Rapid Rehousing: 50 Households<br>Assisted |

**Table 2 – Goals Summary**

**Goal Descriptions**

|          |                         |  |
|----------|-------------------------|--|
| <b>1</b> | <b>Goal Name</b>        | Goal 1b: Support Small Businesses  |
|          | <b>Goal Description</b> | Support small businesses, creating or retaining jobs that target low and moderate income individuals.  |
| <b>2</b> | <b>Goal Name</b>        | Goal 1c: Job Training- Public Service  |
|          | <b>Goal Description</b> | Job training and placement with preference given to programs that focus on the hard to serve population, individuals who are out of the educational system and or workforce. |
| <b>3</b> | <b>Goal Name</b>        | Goal 1e: Creative Economy  |
|          | <b>Goal Description</b> | Fund efforts around public art and growth of the creative economy to foster elimination of blight, job creation, and create sense of place.                                  |

|    |                         |  |
|----|-------------------------|--|
| 4  | <b>Goal Name</b>        | Goal 2a: Public Facilities   |
|    | <b>Goal Description</b> | Public Facilities/Improvements, work to improve the physical environment through enhancement of streets, parks, streetscapes, bikeways, and open space   |
| 5  | <b>Goal Name</b>        | Goal 2b: Public Facilities - Resiliency  |
|    | <b>Goal Description</b> | Public Facilities/Improvements – design and implement projects that will increase the City’s resilience to natural disasters.                            |
| 6  | <b>Goal Name</b>        | Goal 2d: Public Services - General   |
|    | <b>Goal Description</b> | Support public services for low to moderate income families.   |
| 7  | <b>Goal Name</b>        | Goal 2e: Clean up of Sites   |
|    | <b>Goal Description</b> | Clean-up of sites and structures through the demolition of buildings, removal of graffiti, and disposition of properties.                                |
| 8  | <b>Goal Name</b>        | Goal 2f: Housing Inspectors  |
|    | <b>Goal Description</b> | Support housing inspectors who enforce local housing codes.  |
| 9  | <b>Goal Name</b>        | Goal 2g: Historic Preservation   |
|    | <b>Goal Description</b> | Restore and rehabilitate historic housing and building to promote historic preservation, smart growth, and creation of new housing and commercial units. |
| 10 | <b>Goal Name</b>        | Goal 2i: Capacity Building   |
|    | <b>Goal Description</b> | Work with neighborhood councils to build capacity throughout the neighborhoods.  |
| 11 | <b>Goal Name</b>        | Goal 3b: Renovate Affordable Housing - Rental  |
|    | <b>Goal Description</b> | Affordable rental housing.   |

|    |                         |  |
|----|-------------------------|--|
| 12 | <b>Goal Name</b>        | Goal 3c: New Affordable Housing - Owner  |
|    | <b>Goal Description</b> | New affordable homeownership opportunities through new construction for households with incomes below 80 percent of AMI; CHDO and NON CHDO |
| 13 | <b>Goal Name</b>        | Goal 3d: Down Payment  |
|    | <b>Goal Description</b> | Assist households with income at or below 80 percent AMI to become homeowners.   |
| 14 | <b>Goal Name</b>        | Goal 3e: Improve Housing Stock   |
|    | <b>Goal Description</b> | Improve the city's housing stock through owner occupied repair, repair/replacement of HVAC systems, and/or lead paint remediation.         |
| 15 | <b>Goal Name</b>        | Goal 3f: Homelessness Prevention   |
|    | <b>Goal Description</b> | Prevent homelessness and rapidly rehouse people experiencing homelessness.   |
| 16 | <b>Goal Name</b>        | Goal 3g: Rapid Re-Housing  |
|    | <b>Goal Description</b> | Prevent homelessness and rapidly rehouse people experiencing homelessness.   |
| 17 | <b>Goal Name</b>        | Goal 3h: Overnight Shelter   |
|    | <b>Goal Description</b> | Provide overnight shelter and crisis housing for homeless families and individuals.  |
| 18 | <b>Goal Name</b>        | Goal 3i: HOPWA   |
|    | <b>Goal Description</b> | Provide housing assistance and supportive services to persons and their families that are HIV positive.                                    |
| 19 | <b>Goal Name</b>        | Goal 3k: Rental Assistance   |
|    | <b>Goal Description</b> | Provide housing assistance to households experiencing homelessness, including youth and persons with disabilities.                         |

|    |                         |  |
|----|-------------------------|--|
| 20 | <b>Goal Name</b>        | Goal 4a: Fair Housing  |
|    | <b>Goal Description</b> | Provide comprehensive fair housing education and legal advocacy focusing on low and moderate income persons, minorities, recent immigrants, disabled persons and households with children. |
| 21 | <b>Goal Name</b>        | CARES Act - Public Services  |
|    | <b>Goal Description</b> | Fund supportive services that reduce barriers for low to moderate income households impacted by the COVID-19 Pandemic.   |
| 22 | <b>Goal Name</b>        | CARES Act - Economic Development   |
|    | <b>Goal Description</b> | Support small businesses impacted by the COVID-19 Pandemic, retaining jobs that target low and moderate income individuals.  |
| 23 | <b>Goal Name</b>        | CARES Act - Homelessness Prevention  |
|    | <b>Goal Description</b> | Prevent homelessness and rapidly rehouse people experiencing homelessness as a result of the COVID-19 Pandemic.  |
| 24 | <b>Goal Name</b>        | CARES Act - Rapid Re-Housing   |
|    | <b>Goal Description</b> | Prevent homelessness and rapidly rehouse people experiencing homelessness as a result of the COVID-19 Pandemic.  |

## AP-35 Projects – 91.220(d)

### Introduction

In 2020, the City of Springfield will receive \$3,912,806 of CDBG funding, \$1,678,324 of HOME funding, \$336,498 of ESG funding, and \$694,040 of HOPWA funding. The amounts listed in this section do not include any allocations City will receive as a part of the Coronavirus Aid, Relief, and Economic Security Act or the CARES Act.

This section and the next section (Project Summary) is a listing of projects the City of Springfield will undertake with this funding. Projects can begin July 1, 2020 and are scheduled to end on June 30, 2021.

### Projects

| #  | Project Name  |
|----|---|
| 1  | CDBG Planning & Administration                                  |
| 2  | Public Service- Non-Exempt                                      |
| 3  | Public Service - Exempt   |
| 4  | Disposition Program Delivery                                    |
| 5  | Clearance & Demo with Program Delivery                          |
| 6  | First Time Homebuyer Program                                    |
| 7  | Emergency Rehabilitation Program                                |
| 8  | Graffiti  |
| 9  | HEARTWAP  |
| 10 | Capacity Building   |
| 11 | Code Enforcement- Street Sweeps                                 |
| 12 | Public Infrastructure- Sidewalks, Bikeways, Neighborhood Design |
| 13 | Historic Preservation   |
| 14 | Park Restoration  |
| 15 | Lead Abatement  |
| 16 | Revitalize CDC- Green N Fit                                     |
| 17 | Public Art Project  |
| 18 | Small Business Technical Assistance Program                     |
| 19 | HOME Planning & Administration                                  |
| 20 | Tenant Based Rental Assistance (TBRA)                           |
| 21 | Project Based Homeownership-CHDO                                |
| 22 | Project Based Homeownership- NON-CHDO                           |
| 23 | Rental Production   |
| 24 | ESG   |
| 25 | 2020-2022 City of Springfield MA18F002 (SPFLD)                  |
| 26 | 2020-Cooley Dickinson MA18FH002 (CD)                            |



| #  | Project Name  |
|----|---|
| 27 | 2020-2022 River Valley MAH18F002 (RVCC)               |
| 28 | 2020-2022 New North Citizens Council MAH18F002 (NNCC) |

**Table 3 - Project Information**

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Springfield's investment of CDBG funds is based on whether the activity falls within a City funding priority, whether the service is an eligible activity, and whether the service or need meets a national objective. In addition, the activity must meet one of the following CDBG objectives: (1) provide a suitable living environment; (2) provide decent housing; and (3) provide economic opportunity.

CDBG and HOME resources are allocated to maximize the benefits within target areas. While public infrastructure, parks, open space and public facility type projects are exclusively within targeted areas, other strategic investments are made for the benefit of low-moderate income residents throughout the City. In order to meet high priority needs of the community such as job creation and economic development, it may be necessary to invest outside low/moderate census tracts.

Emergency Solutions Grant (ESG) funding is dedicated to meet the needs of homeless or at-risk households, wherever they are located. Shelter operation funds go to the geographic location of the eligible shelters. After the CoC and the City determine priorities, specific funding allocations are made through a request for proposal process (RFP).

HOPWA funds are allocated throughout the EMSA which includes Hampden, Hampshire and Franklin counties. HOPWA funds are allocated primarily to alleviate the housing cost burden and provide supportive services for eligible households.

**AP-38 Project Summary**  
**Project Summary Information**

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|  |  |   |
|--|--|---|
| 1  | <b>Project Name</b>  | CDBG Planning & Administration  |
|  | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal  |
|  | <b>Goals Supported</b>   |   |
|  | <b>Needs Addressed</b>   | Foster an Inclusive Economy<br>Strengthen Neighborhoods<br>Provide Healthy and Affordable Housing<br>Fair Housing and Administration  |
|  | <b>Funding</b>   | CDBG: \$791,918   |
|  | <b>Description</b>   | Funding for the planning & execution of the CDBG Program; including general management and oversight, fiscal and compliance.  |
|  | <b>Target Date</b>   | 6/30/2019   |
|  | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | N/A   |
|  | <b>Location Description</b>  | N/A   |
|  | <b>Planned Activities</b>  | N/A   |
|  | 2  | <b>Project Name</b>   |
| <b>Target Area</b>   |  | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal  |
| <b>Goals Supported</b>   |  | Goal 2d: Public Services - General  |
| <b>Needs Addressed</b>   |  | Strengthen Neighborhoods  |
| <b>Funding</b>   |  | CDBG: \$616,920   |
| <b>Description</b>   |  | CDBG funds will be used to provide services to low- and moderate-income persons. Services include job training, employment training, education programs, youth services, senior services, substance abuse, childcare, disability services, veteran's services, homeless services, fair housing and other public service activities. Decisions will be made after July 1,2020. |
| <b>Target Date</b>   |  | 6/30/2020   |
| <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  | 10,000 low- and moderate-income persons   |
| <b>Location Description</b>  |  | CDBG eligible areas and NRSA neighborhoods  |

|   |  |  |
|---|--|--|
|   | <b>Planned Activities</b>  | Youth services; including after school programs and summer programs, employment training and education programs, elderly services, adult learning, disability services, veteran services, child care and other eligible public service activities.   |
| 3 | <b>Project Name</b>  | Public Service - Exempt  |
|   | <b>Target Area</b>   | NRSA - 2020 Consolidated Plan Renewal  |
|   | <b>Goals Supported</b>   | Goal 2d: Public Services - General   |
|   | <b>Needs Addressed</b>   | Strengthen Neighborhoods   |
|   | <b>Funding</b>   | CDBG: \$110,000  |
|   | <b>Description</b>   | CDBG funds will be used to provide homeless services, recovery support, youth services, ESOL and job training and other public service activities to low- and moderate-income persons. Funding will be awarded to agencies that are exempt from the public service cap. Decisions will be made after July 1, 2020. |
|   | <b>Target Date</b>   | 6/30/2021  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 600 low- and moderate-income persons   |
|   | <b>Location Description</b>  |  |
|   | <b>Planned Activities</b>  | Education, support, workplace education, supportive services, essential housing supportive services, recovery support services, English instruction to adult learners, GED preparation and youth services.   |
| 4 | <b>Project Name</b>  | Disposition Program Delivery   |
|   | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|   | <b>Goals Supported</b>   | Goal 2e: Clean-up of Sites   |
|   | <b>Needs Addressed</b>   | Strengthen Neighborhoods   |
|   | <b>Funding</b>   | CDBG: \$32,000   |
|   | <b>Description</b>   | Funds are used to provide staff costs associated with the disposition of properties. The program is designed to effect redevelopment.  |
|   | <b>Target Date</b>   | 6/30/2021  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 25 eligible properties   |
|   | <b>Location Description</b>  | CDBG target areas and NRSA neighborhoods   |

|   |  |   |
|---|--|---|
|   | <b>Planned Activities</b>  | Dispose of properties   |
| 5 | <b>Project Name</b>  | Clearance & Demo with Program Delivery  |
|   | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal  |
|   | <b>Goals Supported</b>   | Goal 2e: Clean-up of Sites  |
|   | <b>Needs Addressed</b>   | Strengthen Neighborhoods  |
|   | <b>Funding</b>   | CDBG: \$27,000  |
|   | <b>Description</b>   | Clearance & Demo Program will fund program costs associated with clearance and demolition. The program is administered through the Office of Housing.   |
|   | <b>Target Date</b>   | 6/30/2021   |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 5 properties  |
|   | <b>Location Description</b>  | CDBG target areas and NRSA neighborhoods  |
|   | <b>Planned Activities</b>  | Clearance and Demo of blighted properties   |
| 6 | <b>Project Name</b>  | First Time Homebuyer Program  |
|   | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal  |
|   | <b>Goals Supported</b>   | Goal 3d: Down Payment   |
|   | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing  |
|   | <b>Funding</b>   | CDBG: \$120,000<br>HOME: \$328,000  |
|   | <b>Description</b>   | The FT HB and financial assistance program funds eligible households; purchase assistance (down payment and closing costs) at the time of the closing. Funding includes individual homebuyer assistance and program costs related to the FT HB program \$4000 per homebuyer. The program is administered through the Office of Housing. |
|   | <b>Target Date</b>   | 6/30/2021   |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 82 households   |
|   | <b>Location Description</b>  | Income eligible households in Springfield, MA   |
|   | <b>Planned Activities</b>  | FT HB activities, homeowner incentives  |

|   |  |  |
|---|--|--|
| 7 | <b>Project Name</b>  | Emergency Rehabilitation Program   |
|   | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|   | <b>Goals Supported</b>   | Goal 3e: Improve Housing   |
|   | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing   |
|   | <b>Funding</b>   | CDBG: \$425,000  |
|   | <b>Description</b>   | The Office of Housing will offer a 0 % deferred interest loan to income-eligible homeowners to complete emergency repairs or modifications to accommodate mobility limitation to homeowners. Funding includes rehab loans and program costs associated with the housing rehabilitation program and program delivery. |
|   | <b>Target Date</b>   | 6/30/2021  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | Rehab of 23 households   |
|   | <b>Location Description</b>  | Income eligible households, City of Springfield, MA  |
|   | <b>Planned Activities</b>  | Emergency rehab to 23 households and program delivery  |
| 8 | <b>Project Name</b>  | Graffiti   |
|   | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|   | <b>Goals Supported</b>   | Goal 2e: Clean-up of Sites   |
|   | <b>Needs Addressed</b>   | Strengthen Neighborhoods   |
|   | <b>Funding</b>   | CDBG: \$40,000   |
|   | <b>Description</b>   | Program costs associated with the removal of graffiti from privately owned buildings. The program will be administered through the Office of Housing.  |
|   | <b>Target Date</b>   | 6/30/2021  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 100 Buildings  |
|   | <b>Location Description</b>  | CDBG eligible areas and NRSA neighborhood  |
|   | <b>Planned Activities</b>  | Removal of graffiti to privately owned buildings   |
|   | <b>Project Name</b>  | HEARTWAP   |

|                           |  |  |
|---------------------------|--|--|
| 9                         | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|                           | <b>Goals Supported</b>   | Goal 3e: Improve Housing   |
|                           | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing   |
|                           | <b>Funding</b>   | CDBG: \$175,000  |
|                           | <b>Description</b>   | The Office of Housing will staff to operate a state-funded heating system repair and replacement program for income eligible households. Some of the funding will be set aside to pay direct costs that exceed the programmatic limits for system repairs and replacement. |
|                           | <b>Target Date</b>   | 6/30/2021  |
|                           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 340 income eligible households   |
|                           | <b>Location Description</b>  | Citywide- Springfield, MA  |
|                           | <b>Planned Activities</b>  | Energy replacement improvements  |
| 10                        | <b>Project Name</b>  | Capacity Building  |
|                           | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|                           | <b>Goals Supported</b>   | Goal 2i: Capacity Building   |
|                           | <b>Needs Addressed</b>   | Strengthen Neighborhoods   |
|                           | <b>Funding</b>   | CDBG: \$48,500   |
|                           | <b>Description</b>   | Funds will be allocated for staffing costs associated with building capacity within existing neighborhood organizations to undertake neighborhood revitalization projects.   |
|                           | <b>Target Date</b>   | 6/30/2021  |
|                           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 10 neighborhood organizations  |
|                           | <b>Location Description</b>  | CDBG Eligible areas  |
| <b>Planned Activities</b> | Build capacity in neighborhoods  |  |
| 11                        | <b>Project Name</b>  | Code Enforcement- Street Sweeps  |
|                           | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|                           | <b>Goals Supported</b>   | Goal 2f: Housing Inspectors  |

|    |  |  |
|----|--|--|
|    | <b>Needs Addressed</b>   | Strengthen Neighborhoods   |
|    | <b>Funding</b>   | CDBG: \$40,000   |
|    | <b>Description</b>   | The Code Enforcement Program is dedicated to the improvement of the quality of life of the citizens of Springfield. Funds will be used to conduct proactive street sweeps on Weekends. They will be performed on a house - house/street/street basis. All are located within CDBG target neighborhoods and NRSA neighborhoods.   |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 700 Housing units  |
|    | <b>Location Description</b>  | CDBG eligible areas and NRSA neighborhoods   |
|    | <b>Planned Activities</b>  | Saturday street sweeps   |
| 12 | <b>Project Name</b>  | Public Infrastructure- Sidewalks, Bikeways, Neighborhood Design  |
|    | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|    | <b>Goals Supported</b>   | Goal 2a: Public Facilities   |
|    | <b>Needs Addressed</b>   | Strengthen Neighborhoods   |
|    | <b>Funding</b>   | CDBG: \$525,000  |
|    | <b>Description</b>   | Funding will be used to improve pedestrian and bicycle circulation and safety, bike share and wayfinding infrastructure; physical repairs and the reconstruction of sidewalks and streets that will improve the infrastructure system within the CDBG eligible neighborhoods. These infrastructure improvements will be targeted to compliment other projects funded with HUD Grants and planning initiatives. |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 5000 low income persons  |
|    | <b>Location Description</b>  | CDBG eligible areas and NRSA neighborhoods   |
|    | <b>Planned Activities</b>  | Physical repairs and reconstruction of sidewalks, design to improvements of major corridor for vehicular and pedestrian circulation.   |
| 13 | <b>Project Name</b>  | Historic Preservation  |
|    | <b>Target Area</b>   | Local Target Area  |
|    | <b>Goals Supported</b>   | Goal 2g: Historic Preservation   |



|    |  |  |
|----|--|--|
|    | <b>Needs Addressed</b>   | Strengthen Neighborhoods   |
|    | <b>Funding</b>   | CDBG: \$100,000  |
|    | <b>Description</b>   | The Office of Planning & Economic Development will work in conjunction with the Office of Housing in looking for funding to historic restoration of city owned properties. An RFP will be issued for funding. Funds will be used for the elimination of slum and blight on the facade of the property. |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 1 Housing unit   |
|    | <b>Location Description</b>  | CDBG eligible area   |
|    | <b>Planned Activities</b>  | Rehab to properties  |
| 14 | <b>Project Name</b>  | Park Restoration   |
|    | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|    | <b>Goals Supported</b>   | Goal 2a: Public Facilities   |
|    | <b>Needs Addressed</b>   | Strengthen Neighborhoods   |
|    | <b>Funding</b>   | CDBG: \$871,468  |
|    | <b>Description</b>   | CDBG funds will be allocated to provide upgrades and improvements to the parks, splash pads and pools in target and NRSA neighborhoods. The Office of Community Development will work with the Park Department and Capital Assets Department to complete park projects.                                |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 3500 low and moderate income persons   |
|    | <b>Location Description</b>  | CDBG eligible areas and NRSA neighborhoods   |
|    | <b>Planned Activities</b>  | Upgrades to parks; splash pad improvements   |
| 15 | <b>Project Name</b>  | Lead Abatement   |
|    | <b>Target Area</b>   | Local Target Area  |
|    | <b>Goals Supported</b>   | Goal 3e: Improve Housing   |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing   |
|    | <b>Funding</b>   | CDBG: \$75,000   |

|    |  |  |
|----|--|--|
|    | <b>Description</b>   | Matching funds for grant awarded for lead based paint hazards in single and multi-family housing.  |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 5 low and moderate income households   |
|    | <b>Location Description</b>  | CDBG target areas  |
|    | <b>Planned Activities</b>  | Remediate lead based paint hazards   |
| 16 | <b>Project Name</b>  | Revitalize CDC- Green N Fit  |
|    | <b>Target Area</b>   | NRSA - 2020 Consolidated Plan Renewal  |
|    | <b>Goals Supported</b>   | Goal 3e: Improve Housing   |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing   |
|    | <b>Funding</b>   | CDBG: \$35,000   |
|    | <b>Description</b>   | Funds will be used to run a rehabilitation program. Rehabilitation may include upgrades to a roof, energy efficient windows, age in place modifications, mold remediation, repairing steps and addressing code enforcement issues. |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 3 housing units  |
|    | <b>Location Description</b>  | NRSA- Memorial Square neighborhood   |
|    | <b>Planned Activities</b>  | Repairs to homes that will increase homes energy efficiency, health and safety.  |
| 17 | <b>Project Name</b>  | Public Art Project   |
|    | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|    | <b>Goals Supported</b>   | Goal 1e: Creative Economy  |
|    | <b>Needs Addressed</b>   | Foster an Inclusive Economy  |
|    | <b>Funding</b>   | CDBG: \$50,000   |
|    | <b>Description</b>   | The Office of Planning & Economic Development will procure public art pieces for public display in CDBG eligible areas. The program will seek to purchase art from local artists for display in public areas.                      |
|    | <b>Target Date</b>   | 6/30/2021  |

|    |  |   |
|----|--|---|
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 2000 low and moderate income persons  |
|    | <b>Location Description</b>  | City of Springfield eligible target neighborhoods   |
|    | <b>Planned Activities</b>  | RFP process, selection of artists and installation of art work.   |
| 18 | <b>Project Name</b>  | Small Business Technical Assistance Program   |
|    | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal  |
|    | <b>Goals Supported</b>   | Goal 1b: Support Small Businesses   |
|    | <b>Needs Addressed</b>   | Foster an Inclusive Economy   |
|    | <b>Funding</b>   | CDBG: \$30,000  |
|    | <b>Description</b>   | Small Business Technical Assistance Program will be administered by the Office of Planning & Economic Development. The Program will provide technical assistance for new and existing businesses within CDBG target areas in Springfield. The program will be structured to help business growth and create new jobs. |
|    | <b>Target Date</b>   | 6/30/2021   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 7 businesses  |
|    | <b>Location Description</b>  | CDBG eligible target areas and NRSA neighborhood  |
|    | <b>Planned Activities</b>  | Provide technical assistance to 7 businesses  |
| 19 | <b>Project Name</b>  | HOME Planning & Administration  |
|    | <b>Target Area</b>   |   |
|    | <b>Goals Supported</b>   | Goal 3d: Down Payment<br>Goal 3e: Improve Housing   |
|    | <b>Needs Addressed</b>   | Strengthen Neighborhoods<br>Provide Healthy and Affordable Housing  |
|    | <b>Funding</b>   | HOME: \$168,032   |
|    | <b>Description</b>   | The Office of Housing will use these funds for the planning & execution of the HOME Program including general management and oversight of the program.  |
|    | <b>Target Date</b>   | 6/30/2021   |

|    |  |  |
|----|--|--|
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | N/A  |
|    | <b>Location Description</b>  | N/A  |
|    | <b>Planned Activities</b>  | N/A  |
| 20 | <b>Project Name</b>  | Tenant Based Rental Assistance (TBRA)  |
|    | <b>Target Area</b>   | Local Target Area  |
|    | <b>Goals Supported</b>   | Goal 3f: Homelessness Prevention   |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing   |
|    | <b>Funding</b>   | HOME: \$325,000  |
|    | <b>Description</b>   | Rental assistance will be provided to homeless special needs or young adult households. Ongoing rental assistance is provided to households; links subsidies together with supportive services.. One time security deposit assistance is being provided to assist in moving from homelessness to stable housing. |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 45 households  |
|    | <b>Location Description</b>  | City of Springfield  |
|    | <b>Planned Activities</b>  | Rental assistance and security deposit assistance  |
| 21 | <b>Project Name</b>  | Project Based Homeownership-CHDO   |
|    | <b>Target Area</b>   | Local Target Area  |
|    | <b>Goals Supported</b>   | Goal 3c: New Affordable Housing - Owner  |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing   |
|    | <b>Funding</b>   | HOME: \$251,750  |
|    | <b>Description</b>   | Funds for developers to acquire and rehabilitate and/or construct housing for resale to income eligible households.  |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 1 Unit   |
|    | <b>Location Description</b>  | CDBG eligible areas  |

|    |  |   |
|----|--|---|
|    | <b>Planned Activities</b>  | Funds for developers to acquire, rehabilitate and/or construct housing for resale to income eligible households.  |
| 22 | <b>Project Name</b>  | Project Based Homeownership- NON-CHDO   |
|    | <b>Target Area</b>   | Local Target Area   |
|    | <b>Goals Supported</b>   | Goal 3c: New Affordable Housing - Owner   |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing  |
|    | <b>Funding</b>   | HOME: \$250,000   |
|    | <b>Description</b>   | Funds for housing developers to construct housing for sale to income eligible households. An RFP will be issued to select qualified applicants.   |
|    | <b>Target Date</b>   | 6/30/2021   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 1 Unit  |
|    | <b>Location Description</b>  | CDBG eligible areas   |
|    |  | <b>Planned Activities</b>   |
| 23 | <b>Project Name</b>  | Rental Production   |
|    | <b>Target Area</b>   | Local Target Area   |
|    | <b>Goals Supported</b>   | Goal 3b: Renovate Affordable Housing - Rental   |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing  |
|    | <b>Funding</b>   | HOME: \$357,542   |
|    | <b>Description</b>   | Funds for the preservation or development of affordable rental housing. The program will be operated by the Office of Housing. Funds will be loaned to for-profit and nonprofit developers. |
|    | <b>Target Date</b>   | 6/30/2021   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 10 housing units  |
|    | <b>Location Description</b>  | City of Springfield   |
|    |  | <b>Planned Activities</b>   |
| 24 | <b>Project Name</b>  | ESG   |
|    | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal  |

|    |  |  |
|----|--|--|
|    | <b>Goals Supported</b>   | Goal 3f: Homelessness Prevention<br>Goal 3g: Rapid Re-Housing  |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing   |
|    | <b>Funding</b>   | ESG: \$336,498   |
|    | <b>Description</b>   | The Office of Housing will utilize these funds for the planning & execution of the ESG Program; including the general management and oversight; funds will be provided to existing emergency shelters for operations and essential services; funds will be provided to community nonprofit organizations to assist individuals and families to prevent homelessness and to rapidly regain housing after becoming homeless. The program will fund financial assistance and social services. |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 7000 persons assisted  |
|    | <b>Location Description</b>  | Springfield, MA  |
|    | <b>Planned Activities</b>  | Planning & Administration, Shelter Operations, Homeless Prevention and Rapid Rehousing   |
| 25 | <b>Project Name</b>  | 2020-2022 City of Springfield MA18F002 (SPFLD)   |
|    | <b>Target Area</b>   | Local Target Area<br>NRSA - 2020 Consolidated Plan Renewal   |
|    | <b>Goals Supported</b>   | Goal 3j: HOPWA   |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing   |
|    | <b>Funding</b>   | HOPWA: \$20,821  |
|    | <b>Description</b>   | Administration of funds for HOPWA Entitlement Grants through the Office of Housing.  |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | N/A  |
|    | <b>Location Description</b>  | N/A  |
|    | <b>Planned Activities</b>  | N/A  |
| 26 | <b>Project Name</b>  | 2020-Cooley Dickinson MA18FH002 (CD)   |
|    | <b>Target Area</b>   | EMSA   |

|    |  |   |
|----|--|---|
|    | <b>Goals Supported</b>   | Goal 3j: HOPWA  |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing  |
|    | <b>Funding</b>   | HOPWA: \$233,474  |
|    | <b>Description</b>   | Costs for Cooley Dickinson ; HOPWA Grant  |
|    | <b>Target Date</b>   | 6/30/2021   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 16 households   |
|    | <b>Location Description</b>  | Hampden, Hampshire and Franklin Counties  |
|    | <b>Planned Activities</b>  | Funding for Cooley Dickinson to provide supportive services and TBRA to households impacted by HIV/AIDS.      |
| 27 | <b>Project Name</b>  | 2020-2022 River Valley MAH18F002 (RVCC)   |
|    | <b>Target Area</b>   | EMSA  |
|    | <b>Goals Supported</b>   | Goal 3j: HOPWA  |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing  |
|    | <b>Funding</b>   | HOPWA: \$242,593  |
|    | <b>Description</b>   | Costs for River Valley under the HOPWA Grant  |
|    | <b>Target Date</b>   | 6/30/2021   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 14 households   |
|    | <b>Location Description</b>  | Hampden, Hampshire and Franklin Counties  |
|    | <b>Planned Activities</b>  | Funding for River Valley to provide rental assistance and support services to households impacted by HIV/AIDS |
| 28 | <b>Project Name</b>  | 2020-2022 New North Citizens Council MAH18F002 (NNCC)   |
|    | <b>Target Area</b>   | EMSA  |
|    | <b>Goals Supported</b>   | Goal 3j: HOPWA  |
|    | <b>Needs Addressed</b>   | Provide Healthy and Affordable Housing  |
|    | <b>Funding</b>   | HOPWA: \$197,152  |
|    | <b>Description</b>   | Costs for New North CC under the HOPWA Grant  |
|    | <b>Target Date</b>   | 6/30/2021   |

|  |  |  |
|--|--|--|
|  | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 50 households  |
|  | <b>Location Description</b>  | Hampden, Hampshire and Franklin Counties   |
|  | <b>Planned Activities</b>  | Funding to provide supportive services, STRMU and housing placement to households impacted by HIV/AIDS |



## **AP-50 Geographic Distribution – 91.220(f)**

**Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

### **Geographic Distribution**

The City of Springfield will continue to focus efforts in a Neighborhood Revitalization Strategy Area (NRSA) on the north side of the City. This area is the same as the NRSA as certified in the previous Consolidated Plan, covering the years 2015-2019. The area meets the requirements set by HUD, having contiguous census tracts, 70 percent of the households earn incomes less than 80 percent HAMFI and have a higher level of distress than the City as a whole. The basis for selecting this area also includes initiatives already in place or underway by the City of Springfield. Appendix D includes a narrative, data, and goals specific to the NRSA.

| <b>Target Area</b>                    | <b>Percentage of Funds</b> |
|---------------------------------------|----------------------------|
| Local Target Area                     | <b>70</b>                  |
| NRSA – 2020 Consolidated Plan Renewal | <b>30</b>                  |

**Table 4 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

Springfield's investment of CDBG funds is based on whether the activity falls within a City funding priority, whether the service is an eligible activity, and whether the service or need meets a national objective. In addition, the activity must meet one of the following CDBG objectives: (1) provide a suitable living environment; (2) provide decent housing; and (3) provide economic opportunity.

Resources are allocated to maximize the benefits to residents within target areas. While public infrastructure, parks, open space, and public facility type projects are exclusively within targeted areas, other strategic investments are made for the benefit of low- and moderate-income residents throughout the City. In order to meet high priority needs of the community such as job creation and economic development, it may be necessary to invest outside low/moderate census tracts.

HOME Investment Partnership Funds (HOME) may be utilized to rehabilitate rental housing, directly assist homebuyers, provide tenant-based rental assistance, and produce and/or preserve

affordable housing citywide.

ESG and HOPWA funds are targeted to meet the identified needs of the eligible populations within the geographic area. For ESG, the service area is the City of Springfield. Investments are made in accordance with relative priority and statutory spending caps. HOPWA funds are allocated throughout the EMSA which includes Hampden, Hampshire and Franklin counties. HOPWA funds are allocated primarily to alleviate the housing cost burden and provide supportive services for eligible households.

### **Discussion**

In making funding decisions, the City of Springfield will give priority to activities that:

- Meet a goal or priority of the 2020-2024 Consolidated Plan;
- Meet an eligibility criterion of the federal funding resources;
- Leverage other resources;
- Affirmatively further fair housing;
- Support, complement or are consistent with other current local unit of government plans;
- Address underserved populations with the greatest needs including the elderly, disabled, victims of domestic violence and the disenfranchised such as the homeless and the near homeless.
- Are sustainable over time;
- Have demonstrated cooperation and collaboration among government, private nonprofit agencies and the private sector to maximize impacts and reduce administrative costs; and
- Do not have a more appropriate source of funds.

## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

The City will fund and undertake multiple housing projects to improve the quality of the City's housing stock. The City will preserve and expand housing options for residents to access safe, sanitary, and affordable homes. In addition, the City will target many of its affordable housing projects in the local Neighborhood Revitalization Strategy Area (NRSA) to revitalize its most distressed neighborhoods.

| <b>One Year Goals for the Number of Households to be Supported</b> |     |
|--|-----|
| Homeless   | 70  |
| Non-Homeless   | 546 |
| Special-Needs  | 80  |
| Total  | 696 |

**Table 5 - One Year Goals for Affordable Housing by Support Requirement**

| <b>One Year Goals for the Number of Households Supported Through</b> |     |
|--|-----|
| Rental Assistance  | 150 |
| The Production of New Units  | 6   |
| Rehab of Existing Units  | 390 |
| Acquisition of Existing Units  | 150 |
| Total  | 696 |

**Table 6 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

The City has set several annual goals to develop and sustain affordable housing in Springfield. The goals are:

- Renovate Affordable Housing – Rental: Create affordable rental housing through renovation, for households with incomes below 80 percent of AMI.
- New Affordable Housing – Owner: New affordable homeownership opportunities through new construction for households with incomes below 80 percent of AMI.

- Down Payment: Assist households with income at or below 80 percent AMI to become homeowners.
- Improve Housing: Improve the city's housing stock through owner occupied repair, repair/replacement of HVAC systems, and/or lead paint remediation.
- Homelessness Prevention: Prevent homelessness and rapidly rehouse people experiencing homelessness.
- Rapid Re-Housing: Prevent homelessness and rapidly rehouse people experiencing homelessness.
- Overnight Shelter: Provide overnight shelter and crisis housing for homeless families and individuals.
- HOPWA: Provide housing assistance to persons and their families that are HIV positive.
- Rental Assistance: Provide housing assistance to households experiencing homelessness, including youth and persons with disabilities.

Through these goals, the City of Springfield will impact 696 households, through rental assistance, down payment assistance, creation of new affordable housing units, and renovation of affordable housing. Of those 696 households estimated to benefit from Springfield's affordable housing projects, 70 households will meet the definition of homeless households and 80 households will meet the definition of a special need household.

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

As stated earlier in the Consolidated Plan, the Springfield Housing Authority (SHA) is the public housing agency for the City of Springfield. SHA provides a total of 1,809 public housing units in 19 different developments. In addition, SHA administers 2,574 Housing Choice Vouchers, 306 Family Unification Vouchers, and 295 NED vouchers (vouchers for non-elderly, disabled households). SHA provides additional housing through 115 Massachusetts Rental Voucher Program (MRVP) tenant-based subsidies.

The COVID-19 Pandemic and stay-at-home orders are presenting a challenge for SHA to communicate with residents. The offices at SHA, at the time of the publication of this document, were working to improve these communication lines. Plans under the one-year plan for SHA are reflective of pre-pandemic needs and goals.

### **Actions planned during the next year to address the needs to public housing**

For Families - An ongoing need for SHA families is the availability of skills training to enhance employment opportunities.

For Seniors - The need for seniors is for staff to continue to work with community resources to provide services that assist seniors in aging in place.

SHA is will continue current partnerships and seek new partners to provide services for its residents. Because of COVID-19 pandemic, SHA may see an increased demand for services from its residents and housing choice vouchers. However, at the time of publication of this document, data on the needs as a result of the pandemic was not available. Supportive services for residents living in public housing could change as a result of COVID-19.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

Families are referred to community resources, including financial literacy and home ownership opportunities. SHA will continue to work with its current community partners, as well as identify

new community partners, to deliver services to public housing residents and housing choice voucher holders.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

The SHA does not have a troubled status designation.

**Discussion**

The SHA undertake the following activities, as listed in its 2020 Annual Plan:

- Continue the process of converting to a new Yardi software system;
- Adopt to new income limits for federal aided and state aided public housing programs and Section 8 programs;
- Explore disposition application for Avery Building/Hobby Club located at 309 Chestnut Street and to complete the sale of property upon approval;
- Adopt a new amendment to the Administrative plan for Project Based Voucher to include MassNAHRO updates to the administration of the waiting list;
- Re-open the public housing wait list;
- Continue capital improvements as part of the Energy Performance Contract;
- Explore opportunities for Rental Assistance Demonstration (RAD) and opportunities for RAD Conversion;
- Seek HUD approval to replace fleet using the Marble Street proceeds; and,
- Continue to look for more grant opportunities.

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

The response to homelessness in Springfield is coordinated at the county level by the Springfield-Hampden County Continuum of Care (CoC), a collaboration of municipalities, service providers and other stakeholders working to prevent and end homelessness. The CoC annually applies for and receives federal and state funds on behalf of multiple agencies that provide housing and services for people experiencing homelessness.

The City uses ESG and HOPWA grants to fund agencies to provide homelessness prevention and rapid rehousing programs. Street outreach is provided through several programs: a SAMHSA Projects for Assistance in Transition from Homelessness (PATH) program carried out by Eliot Community Health Services; Healthcare for the Homeless; and the Mental Health Association. In addition, the Springfield Police Department and clinical staff from the Behavioral Health Network (BHN) conduct regular outreach details to unsheltered individuals as part of Project Hope. Two state funded agencies—the Center for Human Development (CHD) and Gandara—provide outreach to unaccompanied homeless youth.

The CoC collaborates closely with mainstream service systems to meet the needs of people experiencing homelessness, including chronically homeless individuals and families, veterans and their families, and unaccompanied youth.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City's efforts complement those of the Springfield-Hampden County Continuum of Care, which uses HUD CoC and the State EOHHS Homeless Youth Grant funds to support a coordinated entry system. As part of coordinated entry, the CoC uses the Vulnerability Index-Services Prioritization Decision Assistance Tool (VI-SPDAT) (and the specialized versions of the

tool for youth and families) on a system-wide basis, to uniformly assess homeless persons and refer them to housing and other support services.

Specific actions the City will take to reach out to and assess the individual needs of homeless persons are:

- Support outreach and supportive services for individuals experiencing homelessness by using the Health Services for the Homeless (HSH) grant;
- Continue operation of Project Hope, the police department partnership with BHN clinical staff that provides outreach and engagement with unsheltered individuals; and Use ESG funds to support case management for homeless individuals.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

The City will use ESG, CDBG, and EOHHS funds to support operation of emergency shelter for homeless individuals and youth/young adults, and to support operation of emergency shelter for survivors of domestic violence.

The City of Springfield has set the following one-year goals to address emergency shelter and transitional housing needs of homeless persons:

- Provide overnight shelter and crisis housing for homeless families and individuals – 1000 persons assisted.
- Provide rapid re-housing assistance to 20 households.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

The City will use ESG funds to support Rapid Rehousing, which provides rental assistance to enable homeless households with fewer barriers to quickly access housing. The ESG funds will supplement CoC and private Rapid Rehousing funds. The City's ESG funds will assist 20 households..



The City will use HOME funds to fund supportive housing for persons who have experienced homelessness and need assistance to prevent repeated homelessness for the households. HOME will fund tenant-based rental assistance (TBRA), which will be matched with support services for people with high service needs or young adults. The City will also use HOPWA funds to provide permanent supportive housing to homeless persons who have HIV/AIDS. The City of Springfield will assist 45 households with TBRA and 30 households living with HIV/AIDS with long-term rental assistance in the next year.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

The CoC's coordinates with publicly-funded institutions of care via CES to plan for housing needs after people are dismissed from care. This coordination is most developed with hospital emergency rooms and the local system for people involuntarily committed for treatment for a life-threatening level of substance use. The City is currently collaborating with local hospitals and the Hampden County Sheriff's department to share data in an effort to better identify people who overlap through the healthcare/corrections/homelessness system, and create better pathways and housing options for this population.

The City will use ESG funds to support two types of homelessness prevention programs:

- Financial assistance; and,
- Supportive services to assist people at risk of eviction due to behavioral health issues to preserve their housing.

A total of 250 people will benefit from the Springfield's homelessness prevention program in the next year.

## **Discussion**

**AP-70 HOPWA Goals – 91.220 (1)(3)**

**One year goals for the number of households to be provided housing through the use of HOPWA for:**

|  |    |
|--|----|
| Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family        | 50 |
| Tenant-based rental assistance   | 30 |
| Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds               | 0  |
| Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds | 0  |
| Total  | 80 |

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

Springfield policies of zoning, land use, and public financing, combined with the City's status as a weak housing market, has made it attractive for development of affordable housing. Zoning ordinances allow for the creation of multi-family structures in four different zoning areas. These areas comprise more than a third of all residential zoned parcels in the City and include parts of all 17 City neighborhoods.

The City uses its tax title program and federal funds to develop affordable homeownership opportunities. The City maximizes its federal and state funding to preserve and redevelop existing affordable housing. The City provides down-payment assistance and other financial resources towards the development subsidies to expand affordable homeownership. The City's history of low barriers to development of affordable housing has resulted in a concentration of low-income housing within the City. According to the Commonwealth of Massachusetts' Department of Housing and Community Development, Springfield ranks 5th in the State, with 17.4 percent of its housing stock dedicated to affordable housing. In addition, the 2014 Pioneer Valley Regional Housing Plan, completed as part of a HUD-funded Sustainable Communities Regional Planning Initiative, indicates that 60 percent of all housing choice voucher mobile households in the Springfield metropolitan area use their voucher assistance within the City.

The lack of barriers to affordable housing in Springfield, in contradiction to the existence of barriers in communities surrounding the City, has contributed to racial segregation in the region.

Springfield's Analysis of Impediments to Fair Housing notes how the concentration of affordable housing in Springfield, and the lack of affordable housing outside Springfield, are major contributors to regional segregation. Springfield is a minority-majority City, with overall low incomes, adjacent to higher-income suburban communities which are predominantly white. The 2014 Knowledge Corridor Fair Housing and Equity Assessment, completed as part of a HUD-funded Sustainable Communities Regional Planning Initiative, identifies several factors related to housing policy which have contributed to segregation: concentration of public and subsidized rental housing in urban areas, exclusionary zoning, the history of redlining, and use of restrictive covenants.

The large stock of affordable housing is a contributing factor to a smaller tax base in the City, which makes it more difficult for the City to provide high-quality public services to community residents. Increasing taxes, or providing a less than ideal level of services, drives people with resources out of the City, contributing further to area's segregation. Springfield now has 13 census tracts which meet the definition of racially/ethnically concentrated areas of poverty, in which the poverty rate exceeds 40 percent and the non-White population exceeds 50 percent. Research indicates that neighborhoods with these characteristics have a detrimental impact on resident health, education, and employment outcomes for its residents.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Springfield does not plan to address these types of public policies during this action year. Instead, the City is focused on increasing opportunity within areas with high concentrations of affordable housing, as detailed throughout the Acton Plan and in Appendix E, which details the City's actions to affirmatively further fair housing.

**Discussion:**

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

The City utilize its annual allocation to tackle emergency home repairs, to address blighted homes (rehabilitation/redevelopment, disposition of tax title properties, demolition, code enforcement) and to encourage buyers to purchase in Springfield (homebuyer education, down payment assistance). When existing homes are abandoned, the City boards and secures the home to keep property and the neighborhoods safe. Springfield also administers a "clean and lien" program where the City clears abandoned properties and places a lien to secure the cost.

### **Actions planned to address obstacles to meeting underserved needs**

The greatest obstacle to meeting the needs identified in the plan is a shortage of financial resources. While data is not yet available, the COVID-19 pandemic may be exacerbating that gap by an increased a need and a continued shortage of funds to address all those needs. The City will strive to maximize the resources it has, through targeting neighborhood revitalization efforts and efficient programming, all the while seeking and applying for additional funding. The City's attempts to increase resources will include:

- Applications for competitive grant funding;
- Partnerships with the private sector to achieve community goals;
- Assistance to nonprofit agencies and private partners to enable them to compete for government and private funds; and
- Advocacy with state administration and local legislative delegations to increase state support for priority City projects and initiatives.

### **Actions planned to foster and maintain affordable housing**

Springfield's most prevalent housing problem is housing cost burden, driven by the community's high rate of extreme poverty. Previous sections of both the Consolidated Plan and the Action Plan have discussed initiatives that the City of Springfield with the annual allocations of CDBG, HOME, ESG and HOPWA funding. Many of these projects will work to foster and maintain affordable housing. Specific initiatives and goals the City will take on in the next year will include:

- New affordable housing units through rehab, new construction, and acquisition;

- Assist households to become homeowners;
- Improve the city’s housing stock; and,
- Prevent homelessness and rapidly rehouse people experiencing homelessness.

**Actions planned to reduce lead-based paint hazards**

Specific actions the City will take to evaluate lead-paint hazards during the next year will include:

- Utilization of the City’s Code Enforcement inspectors to evaluate potential hazards and to enforce remediation in compliance with Massachusetts lead laws. Federal and local funds are used to conduct inspections, which all include lead hazard evaluation.
- Evaluation by Office of Housing staff inspectors of every property during the application/underwriting process for any housing assistance program.
- Mandatory pre-rehabilitation lead testing including soil samples for all HOME-funded project-based homeownership and multi-family production programs.

Specific actions to reduce the number of housing units containing lead-based paint hazards will include:

- Mandatory remediation within rehabilitation specifications for all project-based and multi-family projects.
- Operation of a federal Office of Healthy Homes and Lead Hazard Control grant to abate hazards in privately owned rental and owner-occupied housing.

**Actions planned to reduce the number of poverty-level families**

The City of Springfield has a high concentration of poverty, In recent years, the City’s unemployment rate had dropped, and employers had difficulty filling positions; however, there has been a mismatch between available jobs and the education and skills of community members. The City has identified the need to provide employment training and to address the “cliff effect” to enable families to make the transition from receiving public assistance to becoming self-sufficient. At the time this plan is being published, the unemployment rate has just increased dramatically as a result of the COVID-19 pandemic, so the City will be closely monitoring the changing situation and may need to make adjustments to its strategy during this program year.

The City has outlined a variety of one-year goals that include creating an inclusive economy. One-year initiatives include:

- Support small business, creating or retaining jobs that target low- and moderate-income individuals.
- Fund efforts to grow the creative economy.
- Support public services, including employment training, for low income individuals and families.

### **Actions planned to develop institutional structure**

Through a cabinet of departments that includes Office of Community Development, Office of Housing, Office of Neighborhood Services, and the Office of Economic Development and Planning, the City continues to enhance the coordination of the delivery of services and in the development of low- and moderate-income areas regardless of project funding sources. The major institutional focus is to increase coordination and communication among all involved parties from the initial concept through project completion.

Springfield will implement its consolidated plan strategy through private industry; non-profit organizations, including CBDOs and CHDOs; the Springfield Redevelopment Authority; the Springfield Housing Authority; Develop Springfield; and City departments. The utilization of a broad base of organizations will assist the City in addressing its community development, housing, homeless and special needs objectives. However, while the number and abilities of the organizations and departments involved are an institutional strength, the City will constantly work to coordinate the projects and programs.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The utilization of a broad base of organizations to implement this Action Plan will enable the City to address its community development, economic development, housing, homeless and special needs objectives. The City seeks to enhance coordination between public and private housing, health, and social service agencies through multi-disciplinary/multi-agency teams that focus on particular issues

or neighborhoods. Some of these teams that will be active during FY19-20 are: LiveWell Springfield; the Springfield Climate Justice Initiative; the Springfield Food Policy Council; the Healthy Homes Collaborative; the Buy Springfield Now campaign; the Springfield Police Department's Hub + Core and C3 neighborhood initiatives; the Continuum of Care; and multiple youth providers working collaboratively as part of the CoC's 2019 Youth Homelessness Demonstration Project; Our community will continue its implementation of 413Cares, an innovative online portal that links community members to the broad range of resources available in our community.

**Discussion:**

In late 2019 and early 2020, the City of Springfield, together with the cities of Chicopee, Holyoke, and Westfield, created a regional Analysis of Impediments to Fair Housing (AI). The AI examines demographic data, housing and community development needs, and access to opportunity at a regional level. With a wider scope of data, going beyond the borders of the City of Springfield, the analysis demonstrates segregation across the region. The regional analysis is critical for understanding fair housing issues that impact Springfield, which is a majority-minority city in a region that is predominantly white. A summary of the findings and goals that will be addressed can be found in Appendix E.



## **AP-90 Program Specific Requirements – 91.220(1)(1,2,4)**

### **Introduction:**

CDBG- Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

HOME- Eligible applicants for our HOME Downtown Assistance Program (DAP) are households earning <80% AMI, not having owned a home in the last 3 years (HUD approved exceptions apply), with a housing cost to debt ratio of 25% or higher (exceptions apply). The home (1-4 units) must: a.) be located in Springfield, b.) pass an HQS inspection, c.) be the principal residence of the Borrower, d.) be priced <95% of the area median purchase price, and e.) have a loan -to- value <103%. Applicants must also contribute at least 1% of the purchase price from their own funds, and complete the City's (or a CHAPA or HUD approved) homebuyer education course. This information can be found on pages 3-4 of the DAP Policy and Procedures manual.

HOME Developer Applicants may be non-profit, for- profit, CHDO's, or faith-based entities. Selection is based on several factors including: experience/professional capacity, financial capacity, plan design and cost- effectiveness. Eligibility is set out in the individual Request for Proposals used to select developers for particular projects.

**Community Development Block Grant Program (CDBG)  
Reference 24 CFR 91.220(1)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

|   |               |
|---|---------------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed   | \$0.00        |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan |               |
| 3. The amount of surplus funds from urban renewal settlements   |               |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.   |               |
| 5. The amount of income from float-funded activities  |               |
| <b>Total Program Income</b>   | <b>\$0.00</b> |

**Other CDBG Requirements**

|   |     |
|---|-----|
| 1. The amount of urgent need activities   | \$0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 92% |

The City determines overall benefit over a period of three years. The years covering this plan are 19-20-21. Estimated percentage for Year 19 is 87% and estimated percentage for Year 20 is 97%. The average for the two years is 92%

**HOME Investment Partnership Program (HOME)**  
**Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Springfield will not use forms of investment for the HOME Program during this fiscal year other than those described in 92.205(b).

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

It is the policy of the City of Springfield to maintain long-term affordable housing through investments of federal funds. In accordance with the HOME regulations, this policy is enforced either by recapturing HOME funds to assist other buyers and/or properties (Recapture Option), or by restricting the sale of HOME-assisted properties to other low-income (household income less than 80% Area Median Income) buyers (Resale Option).

The City of Springfield's HOME Program funds two types of homebuyer activities--1) Down Payment Assistance and 2) Project-Based Homeownership-Homeowner Subsidy. The City applies the same Recapture guidelines for both programs. However, the length of the affordability period differs, depending on the amount of assistance provided. The City's Down Payment Assistance program does not provide more than \$5000 per recipient, and the affordability period is capped at 5 years. In the Project-Based Homeownership program, the period of affordability varies from 5 to 15 years, depending on the amount of the direct subsidy provided to the homebuyer (up to \$14,999 = 5 years; \$15,000-39,999 = 10 years; \$40,000 or over = 15 years). The amount of HOME assistance/HOME investment subject to recapture is the direct subsidy that enabled the homebuyer to purchase the property. The HOME subsidy is defined as the difference between the fair market value of the Property at the date of purchase by the Participating Owners and the affordable purchase price paid by the Participating Owners on that date.

The City's Resale/Recapture guidelines have been included in Appendix G to this document.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City of Springfield Resale / Recapture Policies have been included as part of the Appendix G. All subrecipients, grantees and CHDO's must follow the approved City policies regarding Resale / Recapture.

The City of Springfield requires all housing developed to be modest housing, as described in 24 CFR Part 92.254 (a). The City of Springfield utilizes the HUD affordable Homeownership Limit for new construction and existing housing. All CHDOs, recipients and subrecipients must follow these same limits for the sale of affordable housing units.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not use HOME funds for refinancing.

**Emergency Solutions Grant (ESG)  
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

The City of Springfield has included the written standards for providing ESG Assistance in Appendix H.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The CoC has established a tiered coordinated assessment system for homeless and at-risk standardized assessment and referral, as well as a ranking of people eligible for permanent supportive housing (PSH) which prioritizes those who have the highest service need and longest lengths of stay in homelessness.

The tiered assessment tools used as part of the coordinated system are:

- Prevention Assessment Tool, used to prioritize households seeking prevention financial assistance
- Diversion Questionnaire, used to determine whether a household may be able to avoid shelter use by accessing another safe housing option
- Vulnerability Index-Service Prioritization Decision Assistance Tool (VISPDAT), Transition-Age-Youth (TAY) VISPDAT and Family VISPDAT, used to prioritize among people eligible for permanent supportive housing (PSH)
- The tools provide guidance to appropriate standard referrals. Information from the VISPDAT is entered into the online secure assessment tool, which is used at multi-agency case conferencing meetings to fill vacancies in PSH based on length of homelessness and level of service needs, and to refer people for RRH. Vacancies in CoC PSH units are filled solely through referral from the coordinated entry system.

3. Identify the process for making sub-awards and describe how the ESG allocation available to

private nonprofit organizations (including community and faith-based organizations).

The City's FY 20-21 allocation is \$336,498; the City will retain \$24,243 of that amount for administrative costs. The balance of \$299,009.00 is allocated using a Request for Proposals (RFP) process led by the Springfield Office of Housing. The RFP was advertised in the local newspaper, posted on the City's Office of Housing website (<https://www.springfield-ma.gov/housing/>), and sent by email to the members of the Continuum of Care. The selection committee consisted of City Staff and members of the CoC.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City of Springfield is unable to directly meet the requirement that it have a homeless or formerly homeless individual on its policy-making Board of Directors, because the City's policy is made by elected officials. The City meets its requirement to include homeless or formerly homeless individuals in considering and making policies and decisions regarding ESG-funded facilities, services, or other assistance through extensive participation in and consultation with the Springfield Continuum of Care, an entity that includes formerly homeless individuals as members. The City also requires each subrecipient to meet the ESG homeless participation requirements.

5. Describe performance standards for evaluating ESG.

ESG performance standards vary by type of program as follows:

- Prevention - Utilization: 100%; Exit Data Captured: 90%; Remain in housing or more to other permanent housing: 95%; Missing data elements: no more than 3%.
- Emergency Shelter - Average length of stay: decrease by 5%; Exit data captured: 30%; Exits to PH: 20%; Missing data elements: no more than 5%.

- Rapid Rehousing - Utilization: 100%; Literally homeless at entry: 100%; Exit data captured: 90%; Received non-cash benefits: at least 90%; missing data elements: no more than 5%.

Project performance is considered during evaluation of project proposals for renewal.